



# COMMUNITY PLANNING WEST DUNBARTONSHIRE

## Community Justice Outcome Improvement Plan 2018-19



### Our Vision

West Dunbartonshire is a safer, fairer and more inclusive place where we:-

- Prevent and reduce further offending by addressing its underlying causes; and
- Safely and effectively manage and support those who have committed offences to help them reintegrate into the community and realise their potential for the benefit of all citizens.

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## Foreword

Community Planning West Dunbartonshire 10 year Plan for Place 2017-2020 makes a commitment to working in partnership to deliver a West Dunbartonshire which is:

**Flourishing  
Independent  
Nurtured  
Empowered  
Safe**

This second Community Justice Outcome Improvement Plan will support delivery of this ambition, and has clear links to all 5 priority areas. We want to ensure the best possible outcomes for all residents, and will focus on delivering services collaboratively to achieve this. Building on the success of our first plan, we will continue to focus on bringing together the positive work already underway across key services. We will ensure that we deliver on our vision of a safer, fairer and more inclusive West Dunbartonshire, with less victims of crime and where offending is reduced and prevented. For those who have committed offences, we are developing a community justice model that promotes and supports behaviour change, healthier life choices and more positive contributions to local communities,

While the Community Justice Outcome Improvement Plan draws from a range of partners and services, and supports delivery of all Local Outcomes, it aligns most closely with our focus on a Safe West Dunbartonshire. Ongoing scrutiny of the plan and the delivery of the aspirations detailed within it will sit within the Safe Delivery & Improvement Group (DIG), led by Police Scotland on behalf of the partnership. Community Planning West Dunbartonshire will be regularly updated on progress through highlight reports from the Safe DIG.

We recognise, and share, the national ambition to reduce crime, and the number of victims of crime, by working together to create a just, equitable and inclusive society. To ensure we continue to focus on this we will ensure that local activity delivers on the principles of the [National Strategy for Community Justice \(2016\)](#).

We are ensuring all partners, those with a statutory responsibility and the wider range of non-statutory partners; have been engaged in the development of our local community justice and community planning forums. We also want to make sure our residents are engaged in the delivery of these aspirations, linked to our ongoing work to deliver strengthened community engagement in locality place based plans.

I'm sure you'll agree with me that the aspirations in this plan will support our long term aspirations for the area and ensure that West Dunbartonshire is a great place to Live, Work and Visit.

**Brian Gibson – Chair  
Safer West Dunbartonshire  
Delivery & improvement Group**

## What is community justice?

The Scottish Government (SG) introduced the [Community Justice \(Scotland\) Act 2016](#) and a new legal duty for named statutory partners to engage with improving local planning and service delivery processes and to report annually on their progress towards delivering the West Dunbartonshire Community Justice Improvement Plan. All of these partners and wider range non-statutory partners (included in the SG Partners & Stakeholder map on the front page of this Plan) have been engaged in the development of our local community justice and community planning forums.

The Scottish Government definition of community justice below recognises the wide range of partners, stakeholders and services required to deliver continuously improving outcomes:

### Scottish Government National Strategy: Community Justice Definition

***“the collection of individuals, agencies and services that work together to support, manage and supervise people who have committed offences, from the point of arrest, through prosecution, community disposal or custody and alternatives to these, until they are reintegrated into the community. Local communities and the 7 third sector are a vital part of this process which aims to prevent and reduce further offending and the harm that it causes, to promote desistance, social inclusion, and citizenship”***

In order to address the underlying causes of offending behaviours, research shows that a range of complex areas of needs should be assessed and interventions provided. To reduce offending and the impact of crime on our citizens and communities, we will continue to promote, encourage and support more positive life choices whilst actively minimising/removing barriers to successful outcomes.

## Who benefits from improving outcomes for community justice?

The defined ‘communities’ to which community justice should focus are stated on page 12 the SG [National Strategy for Community Justice](#) (2016), they are:

- Victims of crime and their families
- People with convictions and their families
- People who live in the community
- Local businesses
- Community bodies

## Community Justice Outcome Improvement Plan 2017-18

During our first year of the new community justice arrangements, we have focussed on:

- Creating a shared understanding with the community justice statutory partners of our new joint statutory responsibilities for prioritised pathways
- Understanding what we already contribute towards the new statutory duties and identifying areas for improvement
- Developing our relationships with [Community Justice Scotland](#), the new national organisation established by the Scottish Government and responsible for promoting world-leading standards of community justice across Scotland

As part of our statutory duty we must publish an annual report by September 2018, the work we have undertaken during 2017-2018 will be reported within this.

## West Dunbartonshire Context

### Community Planning West Dunbartonshire (CPWD)

CPWD is committed to improving outcomes for all residents in West Dunbartonshire, and values the focus on delivering locally through the [Community Justice \(Scotland\) Act 2016](#) and the [Community Empowerment \(Scotland\) Act 2015](#). We recognise that improving outcomes requires a variety of different interventions and priorities based on the needs of our diverse communities, and that this is best planned and delivered at a local community level.

The preparation for our [CPWD Plan for Place 2017-2027](#) included a [strategic assessment](#), carried out during 2017 which informed the setting of the strategic priorities. It provided an evidence base on which to assess current trends across outcomes for our residents, emerging issues and priority areas of concern for delivery over the next few years. This strategic assessment ensured that all partners have a shared understanding of context and needs for the diverse communities we serve and is appropriate to use for this Community Justice Outcome Improvement Plan.

This information, covering evidence and data from all community planning partners then translated into the 5 priority local outcomes adopted by CPWD:

- Our local economy is flourishing
- Our adults and older residents are supported to remain independent
- Our children and young people are nurtured
- Our residents are empowered
- Our communities are safe

We have 5 CPWD Delivery Improvement Groups that monitor and progress these priorities as below:



Our Community Justice Outcome Improvement Plan for 2018-2019 will be monitored through the CPWD Safe Delivery Improvement Group, led by Police Scotland, and we will establish our Community Justice Learning, Development and Innovation Sub-group to take forward our Action Plan and horizon scanning.

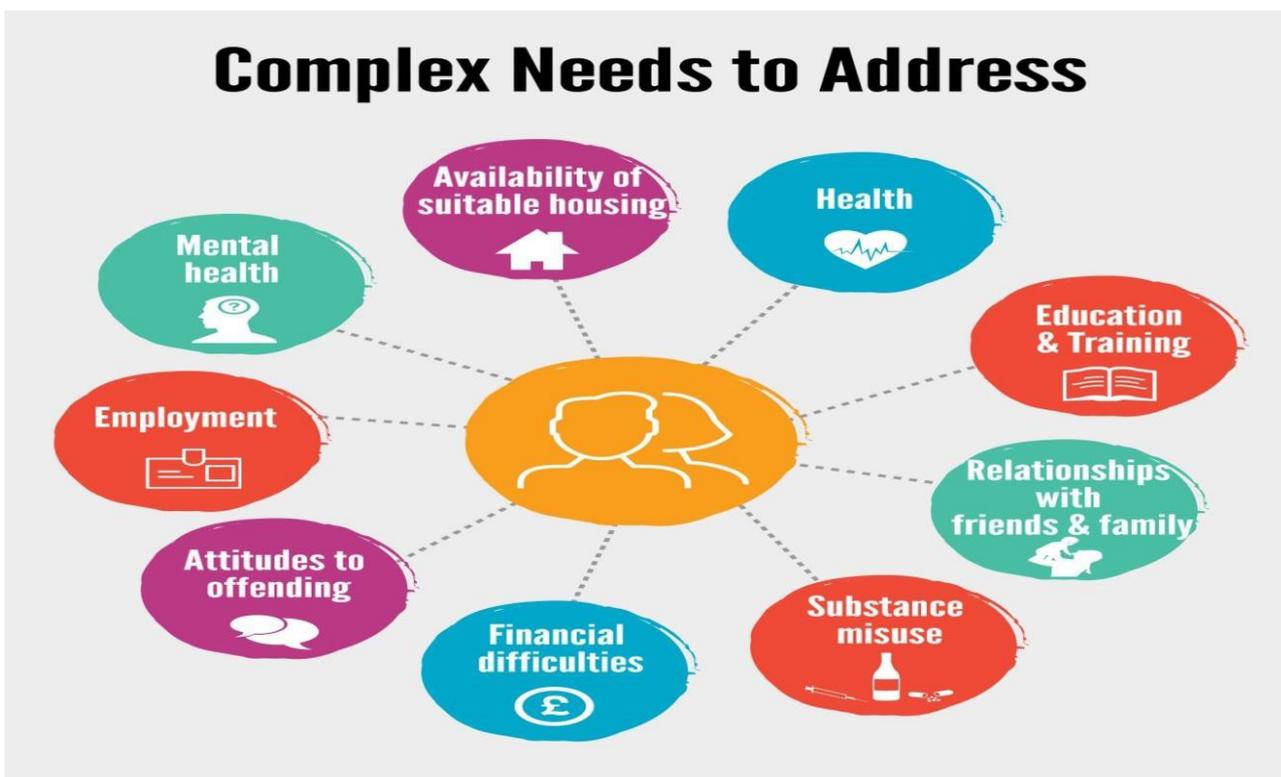
## Community justice locality planning intent

Community justice reaches across all areas of service delivery and planning and into the heart of our communities. West Dunbartonshire is an area of multiple deprivations, our Plan for Place commits that all partnership activity will have a focus on reducing inequality, recognising that variation of aspiration, need and the diversity of our different communities.

Locality Plans are under development for Clydebank, Dumbarton and Alexandria and will build on the strong local arrangements already in place through [Your Community](#) and the recent Your Place, Your Plan activities.

Community justice focus for 2018-2019 will be [Clydebank Waterfront](#) chosen by CPWD due to the high levels of multiple deprivations. Our range of activities will explore how we integrate community justice activities into our planning for place model. Key statistics and data on multiple deprivation levels can be found on West Dunbartonshire Council website, [Scottish Index of Multiple Deprivation](#) (SIMD).

The National Strategy for Community Justice (2016) diagram below provides the community justice key assessment domains for people within, or on the edges of the justice system. The associated implementation across the Community Justice Pathways is a significant area of development over several years. This will be included as a rolling programme of consideration and improvement within this, and future, Community Justice Outcome Improvement Plans.

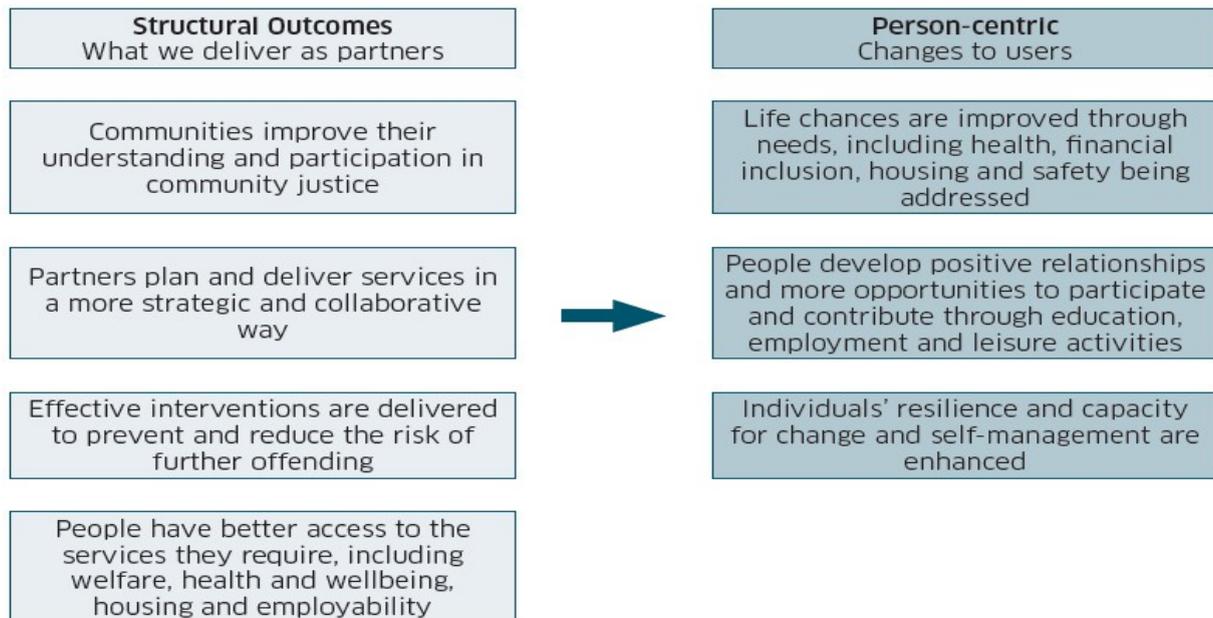


The Person-centric outcomes within the diagram on the next page relate to the development of a distance travelled performance reporting model that measures how someone is progressing when additional support needs are identified from any of the key domains above. This is a significant area of development that will continue to feature in our collaborative improvement activity in this and future plans.

## Community Justice National Outcomes

Scottish Government has defined the 7 national outcomes within the National Strategy for Community Justice (2016), reflecting the need to improve what and how we deliver as partners, developing a model that better promotes and supports change within individuals and communities to assist to reduce crime its impact for all. The diagram below from the [SG Local Guidance for Community Justice](#) details what these are and the SG National Strategy (sections 4-7) provides clear explanations of why the structural outcomes are important.

Community Justice Common Outcomes Diagram



As required by Scottish Government, all National Outcomes feature in this Plan. Our Action Plan shows details of our improvement activity related to each of the Outcomes.

NHS Health Scotland publication '[Reducing offending, reducing inequalities: Achieving 'better health, better lives' through community justice](#)' contains the following information and is helpful in reaffirming the diverse and complex nature of reducing offending and reoffending:

***“These needs cannot be addressed by health interventions alone...In considering the drivers and consequences of offending, the social patterns and inequalities behind this challenge provide a common series of drivers and levers which a range of partners both within community justice and beyond in wider universal public services can utilise as a rationale for collective action...while not a systematic review, (RORI) collates some of the evidence across a range of highly varied determinants related to health and offending to provide a foundation for increased focus on health, justice and inequality”***

## Developing West Dunbartonshire community justice model in 2018-19

### West Dunbartonshire Community Justice Strategic Themes

Following the establishment of [Community Justice Scotland](#) and in line with their [Corporate Plan 2017-2020](#) (January 2018), the key strategic themes and pathways structure of the new model for community justice have now been established, West Dunbartonshire will adopt as follows:

- Prevention and early intervention
- Community sentences
- Pre- and post-release support

### Community Justice Individual and Multiple Pathways Activity

The diagram below provides an overview of activity for this year.

Early Years/ Education and Development Trauma and Adverse Childhood Experiences	Transitions/ Youth Justice Processes	Point of Arrest	Direct measures/ Diversion from Prosecution	Court Processes/ Sentencing	Sentence Management	Reintegration
Identify the contribution of CPWD Nurtured Delivery Improvement Group baselining links to the new community justice model	Review current processes/ engagement between Children's, Youth and Adult Justice Services, identifying areas for improved collaboration	Baseline current contribution to supporting access to services, identifying area for improved collaboration ( <i>baselining against community justice statutory duties</i> )	Continue to contribute to the Crown Office & Procurator Fiscal Service <i>Community Justice Sherifdom Engagement Forum</i>	Continue improvement activity between Dumbarton Sheriff Court and local adult justice services ( <i>baselining against community justice statutory duties</i> )	Continue aligning the delivery of HSCP Community Payback Orders, ( <i>baselining against community justice statutory duties</i> )	Continue scoping development of the custody to community journey into West Dunbartonshire from HMP Low Moss & HMP Greenock ( <i>baselining against community justice statutory duties</i> )
Establish the key elements of an integrated community justice approach within Clydebank Waterfront, including review of PLACE standard tools						
Collaborate with CELCIS to establish a framework to continue implementation of the Scottish Care Leaver Covenant Agenda for Change						
Establish the links between community justice outcomes and the development of the Violence Against Women Partnership Equally Safe Action Plan						
Continue progress towards developing the Community Justice Evidence Base						
Establish how best to incorporate <i>Horizon Scanning Areas of Focus</i> , on the impact of wider changes to the justice system, into local community justice planning and delivery						
Collaborate with Community Justice Scotland to continue development/refinement of Community Justice Outcomes, Performance and Improvement Framework the community justice outcome performance reporting and Care Inspectorate Self-Evaluation Framework						
Develop the West Dunbartonshire Community Justice Outcome Improvement Plan 2019-2021						
Produce our first West Dunbartonshire Community Justice Annual Report for 2017-2018 utilising the Community Justice Scotland template						

## Horizon Scanning

As part of the wider changes to justice system, there are a range of policy and legislative changes that will impact on local strategic planning and delivery of services. It is imperative that we monitor the developments and implementation of the following:

- The extension of the presumption against short term sentences
- The reduction in the use of remandAr
- The implementation of changes to the Scottish Prison Service women's estate
- The expansion of electronic monitoring
- The implementation of the Criminal Justice (Scotland) Act 2016

During 2018-2019, we will establish how best to incorporate, monitor and progress Horizon Scanning within our developing community justice partnership

We will continue development towards a new model of community justice that:

- Is consistent with the principles of co-production (informed by people with lived experience), asset-based (based on current strengths and potential for improvement) and person-centred service (whole systems approach to assessment)
- Is gender sensitive informed and aims to baseline and deliver to the different needs of females and males of all ages
- Continues to improve outcomes, performance measuring and reporting embedding self-evaluation processes
- Is underpinned by trauma-informed practice and an improved knowledge of impacts of adverse childhood experiences (ACE's) within adults involved with justice and children impacted by crime

## Community Justice Action Plan and Participation Statement

Our Action Plan, which is linked to the [National Community Justice Outcomes, Performance and Improvement Framework](#), can be found at Appendix A. Our Participation Statement will be published with our final plan.

There is a significant amount of service provision delivered by the Community Justice named Statutory Partners and wider stakeholders that already contributes towards community justice outcomes. This Community Justice Outcome Improvement Plan focuses on baselining against our statutory duties, scoping and implementing improvements

## Key Drivers National

The national document set that accompanies the new model for community justice include:

- [National Strategy for Community Justice](#)
- [Guidance for Local Partners in the New Model for Community Justice](#)
- [Community Justice Outcomes, Performance and Improvement Framework](#)
- [A guide to self-evaluation for community justice in Scotland](#)

The all-encompassing and diverse nature of community justice means that a wider range of national document sets also contribute to new model for community justice, including (not an exclusive list):

- [Police Scotland: Policing 2026](#)
- [Scottish Prison Service Corporate Plan 2017-2020](#)
- [Scottish Government: Mental Health Strategy 2017-2027](#)
- [NHS Education for Scotland: National Trauma Knowledge and Skills Framework](#)
- Refreshed Scottish Government Road to Recovery Strategy (Drugs and Alcohol), due to be published in Spring 2018
- [NHS Health Scotland: Reducing Offending, Reducing Inequalities](#)
- [Scottish Public Health Network: Polishing the Diamonds, Addressing Adverse Childhood Experiences in Scotland](#)
- [Scottish Fire & Rescue Service Strategic Plan 2016-2019](#)
- [Skills Development Scotland Corporate Plan 2015-2020](#)
- [Scottish Government Developing the Young Workforce: Scotland's Youth Employment Strategy \(2014-2021\)](#)
- [Scottish Government: Fair Start Scotland, Employability Support 2018](#)
- [Scottish Government: Social Security for Scotland](#)
- UK Government Welfare Reform Programme

## Key Drivers Local

Community Justice Statutory Partners Strategic Plans include (not an exhaustive list):

- [Police Scotland: Local Police Plan 2017-2020](#)
- [Health and Social Care Partnership: Strategic Plan 2016-2019](#)
- [CPW D I n t e g r a t e d C h i l d r e n ' s S e r v i c e P l a n 2 0 1 7 - 2 0 2 0](#)
- [Local Housing Strategy 2017-2022](#)
- [Homeless Prevention & Temporary Accommodation Strategy 2017-2020](#)
- [Local Fire and Rescue Plan 2017](#)
- [Community Planning West Dunbartonshire Plan for Place 2017-2020](#)
- [Clydebank Waterfront Locality Action Plan](#)

## Crime Rates

In common with most areas across Scotland, West Dunbartonshire has benefitted from a reduction in overall levels of reported crime since 2006-07. Nonetheless, levels of reported crime and offences, in most categories, have remained stubbornly and persistently above the national average.

The Scottish Government annual publication on [Recorded Crime in Scotland 2016-2017](#) Table 14 notes West Dunbartonshire having the sixth highest level of recorded crimes, index of national rate per 10,000 of the population (down from fifth in 2015-2016). The level of offences remains the same at fifth highest in Scotland.

The table below breaks down crime group numbers comparing West Dunbartonshire to the Scottish average for crimes and offences, arrows show the direction of travel for the levels compared to 2015-16, comparative numbers are shown in brackets:

Crimes	Non sexual crimes of violence	Sexual crimes	Crimes of dishonesty	Fire-raising, vandalism, etc	Other crimes
Scotland	13 (13)	20 (19)	209 (216)	97 (101)	102 (110)
West Dunbartonshire	15 (18)	17 (13)	205 (201)	119 (120)	146 (187)
Offences	Miscellaneous offences	Motor vehicle offences			
Scotland	279 (314)	256 (317)			
West Dunbartonshire	364 (389)	308 (383)			

Within this overall picture there has been a persistently elevated level of reported incidents of domestic abuse. The Scottish Government annual publication [Domestic Abuse recorded by the police in Scotland](#), West Dunbartonshire continues to have one of the highest levels of reported domestic abuse in Scotland, and in common with the rest of Scotland and the UK the vast majority of this is perpetrated by males.

Table 5 in this annual publication shows the rate of domestic abuse related crime per 10,000 of the population in West Dunbartonshire as 155 (152 in 2015-16), compared to 109 for Scotland (108 in 2015-2016), increasing at a higher rate than the national level. This means that West Dunbartonshire has the highest rate of domestic abuse per 10,000 of the population in Scotland, compared to the second highest rate in 2015-2016.

A joint strategic group, United Violence Against Women Partnership has been established together with Argyll and Bute Council as both Local Authorities are served by the same Police Scotland Division - Argyll and West Dunbartonshire. This newly established partnership will take forward the development of the local Equally Safe Action Plan linked to the refreshed Scottish Government [Equally Safe, Scotland's Strategy to prevent and eradicate violence against women and girls](#) in Scotland. The development, learning and innovation from each local authority area will inform future Community Justice Outcome Improvement Plans, within this year we will include the development of a consultation, engagement and participation framework to support West Dunbartonshire's Equally Safe Action Plan.

## Community Justice within a national context

### Community Justice Scotland

With the establishment of [Community Justice Scotland](#) and their Vision:

**MAKING SCOTLAND A SAFER PLACE TO LIVE BY LEADING AND PROMOTING WORLD-CLASS STANDARDS OF COMMUNITY JUSTICE.**

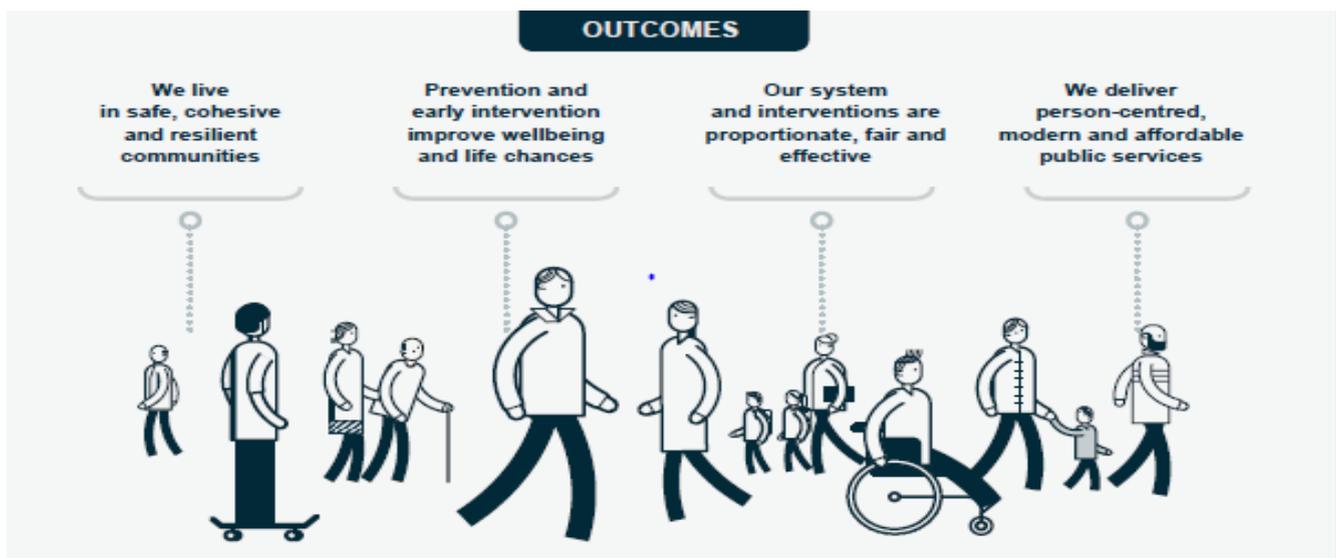
(Source: Community Justice Scotland Corporate Plan)

The publication of their [Corporate Plan 2017-2020](#) provides clarity on their strategic functions:

<b>Promote:</b> We will champion community justice by taking the lead role in the delivery of the National Strategy for Community Justice.	<b>Support:</b> We will work with our partners and help drive change by identifying challenges and supporting improvements in our community justice system.
<b>Lead:</b> We will act as a trusted source of expertise in community justice, providing leadership, learning and insight to support community justice partners to explore new thinking and promote best practice to prevent offending and reduce the number of future victims.	<b>Prevent:</b> We will work with others to prevent offending and reduce further offending.

(Source: Community Justice Scotland Corporate Plan)

Community Justice sits within the wider justice improvement programme of Government, which contributes towards delivery of the national outcomes. The publication of the [Scottish Government Justice Vision and Delivery Plan \(2017/18\)](#) provides the national context, outcomes and priorities within which we must base our planning and delivery.



Source: Scottish Government Justice Vision (page 3)

## Performance Improvement and Self-Evaluation

The Scottish Government Community Justice OPI Framework forms the basis of monitoring and reporting on progress towards the New Model for Community Justice. We recognise this framework requires further review and development as the second year of community justice activity is delivered across Scotland and is committed to working with Community Justice Scotland and Scottish Government to improve and refresh this.

The accompanying Care Inspectorate; *A guide to self-evaluation for community justice in Scotland* will assist community justice partners to underpin our commitment to continuous improvement and excellence in services.

When setting this plan in a national context it is also relevant to lay out the Scottish Government pillars of public sector reform which give a strategic context for all improvement activity:



## Equalities Monitoring

The Scottish Government carried out an [Equality Impact Assessment](#) for the Community Justice Scotland Bill and found:

- *The EQIA process has provided reassurance that the proposed new model for community justice is not discriminatory and is unlikely to give rise to any issues that would adversely affect service users with protected characteristics.*
- *It was noted that there was limited evidence generally in relation to the following protected characteristics: Pregnancy and Maternity; Gender Reassignment; Sexual Orientation; and Race*
- *However, we did take on board comments on the importance of community engagement in identifying equalities issues. Therefore, we have ensured that the new model has a statutory requirement for community justice partners to engage with local community groups when planning and monitoring community justice services.*

The [Fairer Scotland duty came into force on 1 April 2018](#). It requires certain public authorities to actively consider how they can reduce inequalities of outcome caused by socio-economic disadvantage, when they make strategic decisions. We will ensure this is included in our considerations and implementation of the new community justice model. CPWD will continue to draw on the expertise of West Dunbartonshire Equality Forum in monitoring progress and gaps.

If you have any questions or comments about this document please contact us at [CommunityPlanningWD@west-dunbarton.gov.uk](mailto:CommunityPlanningWD@west-dunbarton.gov.uk)

### Other formats

This document can be provided in large print, Braille or on audio cassette and can be translated into different community languages as required. If you would like this document to be provided in a different format please contact:

Corporate Communications  
Council Offices  
Garshake Road  
Dumbarton G82 3PU  
Tel: 01389 737000

本文件也可應要求，製作成其他語文或特大字體版本，也可製作成錄音帶。  
अनुरोध पर यह दस्तावेज़ अन्य भाषाओं में, बड़े अक्षरों की छपाई और सुनने वाले माध्यम पर भी उपलब्ध है  
ਇਹ ਦਸਤਾਵੇਜ਼ ਹੋਰ ਭਾਸ਼ਾਵਾਂ ਵਿਚ, ਵੱਡੇ ਅੱਖਰਾਂ ਵਿਚ ਅਤੇ ਆਡੀਓ ਟੇਪ 'ਤੇ ਰਿਕਾਰਡ ਹੋਇਆ ਵੀ ਮੰਗ ਕੇ ਲਿਆ ਜਾ ਸਕਦਾ ਹੈ।  
درخواست پر یہ دستاویز دیگر زبانوں میں، بڑے حروف کی چھپائی اور سننے والے ذرائع پر بھی تیار ہے۔

